

(Published by the Authority of the City Council of the City of Chicago)

COPY



**JOURNAL of the PROCEEDINGS
of the
CITY COUNCIL
of the
CITY of CHICAGO, ILLINOIS**

Special Meeting--Thursday, October 13, 1994

at 10:00 A. M.

(Council Chambers--City Hall--Chicago, Illinois)

OFFICIAL RECORD.

RICHARD M. DALEY
Mayor

ERNEST R. WISH
City Clerk

Attendance At Meeting.

Present -- The Honorable Richard M. Daley, Mayor, and Aldermen Mazola, Tillman, Preckwinkle, Bloom, Steele, Beavers, Dixon, Shaw, Buchanan, Huels, Fary, Madrzyk, Burke, Jones, Murphy, Rugai, Troutman, Evans, Munoz, Laski, Miller, Medrano, Ocasio, Watson, E. Smith, Burrell, Bialczak, Suarez, Mell, Austin, Wojcik, Banks, Giles, Allen, Laurino, Doherty, Natarus, Bernardini, Levar, Shiller, Schulter, M. Smith, Moore, Stone.

Absent -- Aldermen Haithcock, Coleman, Streeter, Gabinski, O'Connor, Hansen.

Call To Order.

On Thursday, October 13, 1994 at 10:00 A.M., The Honorable Richard M. Daley, Mayor, called the City Council to order. Mr. Daniel J. Burke, Deputy City Clerk, called the roll of members and it was found that there were present at that time: Aldermen Mazola, Tillman, Preckwinkle, Bloom, Steele, Beavers, Dixon, Shaw, Buchanan, Huels, Fary, Madrzyk, Burke, Jones, Murphy, Rugai, Troutman, Evans, Munoz, Laski, Miller, Medrano, Ocasio, Watson, E. Smith, Burrell, Bialczak, Suarez, Mell, Austin, Wojcik, Banks, Giles, Allen, Laurino, Doherty, Natarus, Bernardini, Levar, Shiller, Schulter, M. Smith, Moore, Stone -- 44.

Quorum present.

Invocation.

The Honorable Ed H. Smith, Alderman of the 28th Ward, opened the meeting with prayer.

Placed On File -- CALL FOR SPECIAL MEETING.

Mr. Ernest R. Wish, City Clerk, informed the City Council that the following call for a special meeting was filed in his office on October 7, 1994, at 3:30 P.M.:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 7, 1994.

*Honorable Ernest R. Wish
City Clerk
City Hall, Room 107
121 North LaSalle Street
Chicago, Illinois 60602*

DEAR MR. WISH -- I hereby call a special meeting of the City Council of the City of Chicago, to be convened at 10:00 A. M. on Thursday, October 13, 1994, in the City Council Chambers in City Hall, for the following purposes and for no other purpose whatsoever:

1. To receive the Executive Budget for the year beginning January 1, 1995, and ending December 31, 1995, and the Mayor's Budget Message relating thereto; and
2. To receive the Year XXI Community Development Block Grant recommendations; and
3. To consider a resolution calling for publication of the Executive Budget and setting the date, time and place of the public hearing thereon; and
4. To receive an ordinance relating to revenue for the year 1995.

Very truly yours,

(Signed) RICHARD M. DALEY,
Mayor.

Referred -- EXECUTIVE BUDGET FOR YEAR 1995.

The Honorable Richard M. Daley, Mayor, submitted the following communication which was, together with the Executive Budget for fiscal year 1995 and the Year XXI Community Development Block Grant recommendations, *Referred to the Committee on the Budget and Government Operations:*

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 13, 1994.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- I transmit herewith the Executive Budget for the fiscal year beginning January 1, 1995, and the Year XXI Community Development Block Grant recommendations.

Your favorable consideration of these items will be appreciated.

Very truly yours,

(Signed) RICHARD M. DALEY,
Mayor.

*Referred -- AMENDMENT OF MUNICIPAL CODE OF CHICAGO
RELATING TO REVENUES DERIVED FROM CERTAIN
TAXES, FINES AND FEES FOR MUNICIPAL
SERVICES.*

The Honorable Richard M. Daley, Mayor, submitted the following communication which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Finance:*

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 13, 1994.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- I transmit herewith an ordinance amending the Municipal Code of Chicago by changing or adding various sections relating to revenues derived from certain taxes, fines and fees for municipal services.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,

(Signed) RICHARD M. DALEY,
Mayor.

BUDGET ADDRESS OF
THE HONORABLE RICHARD M. DALEY, MAYOR.

Members of the Chicago City Council:

In the past year, I have spent time with each of you in your ward.

Over coffee with you and your community leaders, we've talked about problems and ways to address them.

We've walked the streets together and spoken face-to-face with the people who live and work in our communities.

We've been to beat meetings to talk about how community policing can work in your neighborhoods.

We've seen both the good and the bad -- the positive results of our work and the areas where we must do better.

Through public hearings, breakfasts with business leaders, and countless meetings with block clubs, church groups and community agencies, we've made every effort to insure that the budget I'm presenting today reflects the priorities of the people of Chicago.

Over the years, you've heard my vision of Chicago: decent jobs, safe, attractive communities, and thriving industries like finance, manufacturing, transportation, conventions, tourism, health care and retailing.

We're working hard to improve the quality of life, focusing on basics: paving streets, cleaning graffiti, demolishing abandoned buildings and towing abandoned cars.

I've led a crusade for children -- launching new programs, providing more money for others, and encouraging citywide participation.

I've downsized government while raising it's level of performance and accountability.

I've transferred more and more functions of government to the private sector and put more and more decision-making power in the hands of the community.

Through community policing and the additional police we've added to the force since 1991, we've given people and police new weapons to wage battle against gangs, drugs and violence.

Most important, I've worked closely with each of you to make all these things happen. We've put aside our differences and the divisive politics of the past -- to confront our common enemies -- and for that, you should be congratulated.

And today, I'm presenting a 3.5 Billion Dollar budget that takes all of our basic commitments to the next step, advancing new ideas to meet our challenges -- while recognizing that most of our problems can only be addressed in partnership with people, communities, block clubs and parents.

It's important to understand that government can't fight our problems alone, nor can it afford to.

Government alone can't fight crime. That's a responsibility we must meet together -- and we have.

Government can't raise children. That's a parent's job. But we can provide support and guidance -- and we have.

Government can't create private sector jobs. But we can create a better climate for business to stay in Chicago and grow -- and we have.

Let's be honest -- like every other major city, Chicago faces a wide range of problems. And like each of them -- gangs, drugs and crime are the number one concern.

But what's different about Chicago is how we've responded.

Today, Chicago's community policing program is the national model.

We're the first to integrate services like graffiti removal and building demolition. We're the first to establish two levels of patrol -- one to cover the beats and one to handle most of the emergencies.

At the same time we're creating aggressive new programs like EDGE -- targeting gang hot spots -- reversed stings -- targeting drug customers -- and the School Zone Mission Team -- fighting gang activity near high schools.

Next year, we'll turn up the heat even more.

With local and federal crime bill funding, we're adding another 475 police to the force.

200 police will go into the districts fighting gangs. Over 100 more police will be put on the beat supporting community policing -- which is now in all 25 districts in the city.

We saw how well it worked last week -- when beat patrol officer Gus Harvey arrested a suspect in the murder at Army and Lou's Restaurant, after local people came forward with information.

Before community policing, that kind of trust and cooperation was rare. Today, it's becoming the norm, as people and police -- all across Chicago -- are joining forces to reclaim their streets.

Next year, another 40 police will be added to the drug squad while 40 more will be in special operations -- moving quickly to gang hot spots and other dangerous situations.

45 officers will replace those assigned to the 6 BITE Teams -- conducting vertical patrols in C.H.A. highrises.

And 14 officers will provide community policing training to the public.

We began this term with less than 12,000 police officers. We're now up to 13,000.

Next year, the Police Department should reach its highest level in 20 years -- with over 13,500 men and women in uniform.

And the new 911 Center will be up and running before the end of 1995 -- giving us the technology to better fight crime and make better use of the Police Department.

But let's be realistic.

Unfortunately, there can never be enough police to prevent every crime. There can never be enough police to confiscate every gun.

There can never be enough police to protect every battered woman -- or to protect every innocent child from a gang member out to prove that he's tough enough to kill.

Still, working with communities, our efforts are making a difference.

And we will keep on fighting each day with new ideas, new approaches and new partnerships.

We will keep pushing for tougher laws.

Through the court advocacy program -- people and police will demand greater accountability from the justice system.

We will keep on providing the community with new tools to defeat the gangs and drug dealers.

And slowly but surely -- progress will continue to happen -- block by block -- and community by community.

Of course, the fight against crime starts long before we call the police. Each day, we read another story about kids being killed, abused or neglected.

As a parent -- and as a public official -- the stories of Dantrell Davis, Joseph Wallace, Robert Sandifer and the Keystone Kids -- leave me, and all of us, feeling shocked and discouraged.

We ask "How could it happen -- and what can we do?"

While there is no single answer, it starts with families and communities pulling together to give children the support, guidance, discipline and love they need to steer clear of gangs and drugs.

It continues with our crusade for kids, finding mentors for each child, summer jobs for young people, and after school, evening and weekend programs for each community.

It means joining hands with everyday heroes all across the city, laboring quietly on behalf of children and families.

Like Father Mike Ivers at Saint Agatha's on the West Side -- who runs a program supporting families and children from ages 3 to 13.

Like Raul Raymondo of the Pilsen Resurrection Corporation -- who is building homes for people who never dreamed it possible.

Like Vicky Coffey -- who runs a program for battered women on the South Side.

Like Betty Dispenza-Green -- an excellent principal at Chicago Vocational School -- who is creating smaller schools within CVS to improve performance.

Like Tom Vandenberg from the Uhlich Children's Home -- who turned a personal tragedy -- the loss of a son -- into a statewide crusade for new gun laws.

Like Betty Major-Rose, whose group, Parents Against Gangs, is on the front lines in the effort to take back our streets and our kids.

And like Ramon Nieves, a minister from Logan Square, who pulled 2 five-year old boys from a burning building last week, saving their lives.

These are the selfless people we need to honor and support.

That's why we are putting more money into community youth centers, disease prevention and parenting programs.

We'll put a total of 1 Million Dollars into the 5 youth centers called for in a report issued by the Youth Development Task Force.

Our aim is to leverage another million dollars in public, private and community resources.

We're expanding a program in the Robert Taylor Homes that teaches mothers how to teach their pre-school kids letters and numbers.

Today in Chicago, half the kids entering school lack this basic knowledge, because their parents don't teach them.

It teaches parents about basic child care and health issues and steers them into adult education and job-training programs.

In essence, it teaches them to be responsible adults -- and that's the most important lesson of all.

We're doubling the money spent protecting children against deadly diseases.

We've already doubled the number of kids served, by being more efficient.

And we're more aggressive about going into troubled communities -- knocking on doors and inoculating kids.

All told, the city is spending close to 220 Million Dollars next year in local, state and federal funds on children, families and young people.

This includes Head Start and child care, police in high schools, youth patrols who enforce curfew and deal with juvenile delinquents, as well as summer jobs.

It also includes recreation, anti-gang and mentoring programs run by church and community groups.

And more important than what we spend -- is how we spend -- and how many kids are served.

We took Head Start out of the public schools and ran it through community agencies so more kids would benefit.

We did the same with anti-gang and community development programs. It's the model for everything we do.

Let the community do it, instead of government, because people know better than bureaucrats what works and doesn't work.

Each year our commitment to children grows -- because the problems grow.

But let me repeat what I said earlier.

Raising children is a parent's responsibility. It takes more than money to provide for kids.

Our efforts will fall short unless all 2.8 million people in Chicago are personally involved and committed to our crusade for kids.

Having said that, we have found every last dollar to give children more safe places to go after school and on weekends -- to offer young people an alternative to gangs and drugs -- and to offer struggling families a way out of poverty.

We have found every last dollar to put more police on the street.

And we have found every last dollar to level the economic playing field and bring new jobs into the city.

I understand that the Head Tax is one of the most hated taxes of all -- and for the last few years we've been looking for ways to drop it.

Next July, we take the first step, cutting annual business taxes by 17 Million Dollars.

Over 4,000 companies with less than 50 employees will no longer pay the Head Tax.

Those with over 50 workers pay 20 percent less.

We've targeted tax breaks to key industries like banking, finance, transportation and retailing -- to enhance our role as an international center of commerce, conventions and tourism.

These industries are a major part of our economy today, and we want to help them grow in the future.

But the heart of Chicago remains our neighborhoods and improving the quality of life remains our overriding goal.

This is where we live and where our children play. This is where our home grows in value. This is what we notice each day.

And quality of life is at the core of every family and individual's decision as to whether to stay in Chicago -- or to leave.

That's why we'll continue our historic neighborhood rebuilding effort -- paving five miles of streets and two miles of alleys per ward.

For the second year, we will do twice the normal number of sidewalks with the 50-50 program.

We'll also do a number of major street projects and bridge repairs, and renovate several libraries and other public buildings.

We've also set aside 9 Million Dollars for public safety projects, such as cul-de-sacs, security fencing and police station renovations.

Two years ago, people dismissed and ridiculed cul-de-sacs.

Today, at the request of communities all across Chicago, we've built 32 cul-de-sacs and there's a waiting list for more.

Next year's bond is the third in a row, bringing the three-year total spent on neighborhood infrastructure to 465 Million Dollars.

Beyond that, we will commit roughly 150 Million Dollars to continue our five-year housing plan -- and approximately 9 Million Dollars to continue

our building demolition program -- which is taking down more than a thousand abandoned buildings each year.

And we will continue funding 25 graffiti blasting crews, towing abandoned cars, improving street and alley lighting, and planting trees -- because the little things in our neighborhoods are just as important as the big things.

And next year, like this year, we will do all of these things without raising property taxes.

Instead, we will continue downsizing through attrition, privatizing and cutting -- systematically extracting more and more services for less and less money.

Two of the watchwords of this administration are accountability and performance and both of them will be strengthened in the year ahead.

By the end of 1995 -- most city employees will be punching into work on an electronic time clock -- savings millions of dollars in costs and reducing employee abuse.

The budget has also been redesigned with accountability in mind -- establishing clear performance measures for every department and every program in the city.

It shows what we accomplished in the last two years -- and sets clear goals for the year ahead.

That way, the public can hold us directly accountable for the money we spend -- and we can hold departments accountable.

We're holding city agencies accountable by expanding our internal audit unit -- which reviews contracts, monitors overtime and measures performance.

Internal auditors have already saved us millions of dollars on contracts and energy audits. They will save us close to a million more each year with a plan to consolidate city warehouses.

Our ongoing efforts to control health benefit costs are also starting to pay off. Increases this year were essentially flat -- after 13 percent hikes in past years.

Next year, it will cost gun owners more to register their guns and building owners more for sprinkler and pipe inspections.

Next year, for the first time, people will pay a nominal fee to take a city personnel exam. And boat owners will start paying an annual fee to cover a share of the police marine unit.

We will also close a parking tax loophole by taxing valet services that charge more than 2 Dollars.

We'll restore several hundred parking meters on certain blocks in the Loop. And finally, chronic abusers of ambulance services and people who repeatedly trigger false alarms will be fined.

Overall, we expect to generate an additional 20 Million Dollars next year to cover the added police costs and the business tax reduction plan.

The new bond program will be paid through refinancing and retirement of old bonds.

All other increases will be covered through savings and reductions in the size of the non-police workforce -- which is down by over 2,000 positions since I took office.

This budget positions Chicago for the future -- with safer streets, more attractive neighborhoods, a better tax climate, and a more complete safety net for children and families.

Obviously, we would like to do more.

We would all like a police officer on every corner at all hours. We all want a newly-paved street and no Head Tax.

We all want more safe places for children and young people outside the school.

But government has its limits -- and under current circumstances, I will not ask taxpayers to dig any deeper.

Our responsibility to taxpayers is to work within our limits -- get the most for the money we're spending -- and make sure that people are empowered to decide how to spend that money.

A year ago, we presented a budget to the City Council. After hearings in this room and a series of amendments sponsored by all of you, it passed unanimously.

It was the first unanimous budget in 40 years -- reflecting how far we had come in finding common ground and working for the betterment of us all.

It sent a message that Chicago need not be paralyzed by disunity or divided by politics. We can work together for a common good.

It set a tough standard for the future -- one which I hope we will all work to meet in the weeks and months ahead.

I expect and encourage honest and open debate.

My administration stands ready to discuss and defend each item in this budget -- and to incorporate your amendments to make it even better.

With this budget, we neither ignore nor accept the problems facing us today -- from violent crime to family breakdown. Instead we join together to meet these challenges.

How we meet them will vary as we sit down together -- face-to-face with people -- and design unique solutions tailored to the unique problems in each community.

It's important, however, to recognize that each of us has the power to contribute to real, concrete and lasting solutions -- whether it's helping one child survive the streets or helping the whole world survive some frightening, new and powerful threat.

Our task as we move forward is to tap into that individual and collective power, confront our problems together, and build a future that offers genuine hope and opportunity for us all.

Thank you.

Rules Suspended -- TIME FIXED FOR PUBLIC HEARING ON
EXECUTIVE BUDGET FOR YEAR 1995.

Alderman Dixon moved to introduce the following proposed resolution:

WHEREAS, Mayor Richard M. Daley on October 13, 1994, submitted to the City Council the Executive Budget of the City of Chicago for the fiscal year beginning January 1, 1995, and ending December 31, 1995; and

WHEREAS, It is provided by law that at least one public hearing shall be held by the corporate authorities on the budget document not less than one week after publication thereof in such manner as the corporate authorities may determine, and prior to final action thereon; and

WHEREAS, It is further provided by law that notice of such hearing shall be given by publication in a newspaper having general circulation in the City of Chicago not less than one week prior to the time of such hearing; now, therefore,

Be It Resolved, That the budget document for the fiscal year beginning January 1, 1995, and ending December 31, 1995, as submitted by the Mayor to the City Council on October 13, 1994, be published in pamphlet form and made available for public inspection in the Office of the City Clerk and in the Harold Washington Library Center no later than October 14, 1994; and

Be It Further Resolved, That the public hearing on said budget document be held by the City Council at 11:30 A.M. on November 2, 1994, in the City Council Chamber in City Hall; and the City Clerk is hereby directed to cause a notice of such hearing to be published in a newspaper having general circulation in the City of Chicago at least one week prior to the time of such public hearing; and

Be It Further Resolved, That the City Clerk publish the Mayor's budget address in the Journal of Proceedings of the City Council of the meeting of October 13, 1994.

Alderman Dixon moved to *Suspend the Rules Temporarily* for the immediate consideration of and action upon the foregoing proposed resolution. The motion *Prevailed*.

Thereupon, on motion of Alderman Dixon, the foregoing proposed resolution was *Adopted* by a viva voce vote.

Adjournment.

Thereupon, Alderman Burke moved that the City Council do *Adjourn*. The motion *Prevailed* and the City Council *Stood Adjourned*.

ERNEST R. WISH,
City Clerk.

Adjournment.

Thereupon, Alderman Burke moved that the City Council do *Adjourn*. The motion *Prevailed* and the City Council *Stood Adjourned* to meet in regular meeting on Wednesday, November 30, 1994, at 10:00 A.M., in the Council Chambers in City Hall.

A handwritten signature in cursive script, reading "Ernest R. Wish".

ERNEST R. WISH,
City Clerk.